

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT**

FINANCIAL AND PERFORMANCE

AUDIT REPORT

JUNE 30, 2018

San Diego

Los Angeles

**San Francisco
Bay Area**

christywhite
A PROFESSIONAL
ACCOUNTANCY CORPORATION *associates*

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
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JUNE 30, 2018**

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**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
INTRODUCTION & CITIZENS' BOND OVERSIGHT COMMITTEE MEMBER LISTING
JUNE 30, 2018**

The Dixie School District (the "District") was founded on 1864 and is one of the oldest school districts in Marin County. This District operates three elementary schools and one middle school, and serves the northern San Rafael communities of Terra Linda, Marinwood, Lucas Valley and a portion of Contempo Marin in Marin County, California. There were no changes in the boundaries of the District during the current year.

On November 4, 2014, the voters of the District approved by more than the required 55% favorable vote the Measure C, authorizing the issuance of \$30,000,000 of general obligation bonds to update aging classrooms and instructional technology, provide updated middle school science classrooms, update electrical wiring to current safety codes, improve campus safety and security, repair, construct, acquire, equip, classroom, sites, facilities. Because the bond required only 55% of the vote in accordance with Proposition 39 (Article XIII of the California State Constitution), the District was required to establish a citizens' bond oversight committee and to conduct a financial and performance audit.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Bond Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The Citizens' Bond Oversight Committee was comprised of the following members as of June 30, 2018:

CITIZENS' BOND OVERSIGHT COMMITTEE		
Name	Title	Representation
Andy Falk	Member	Business Community
Ruth Carter	Member	Senior Citizens' Organization
Ryan Madden	Member	Parent
Patti Bender	Member	Parent and Parent Teacher Association
Larry Cuhna	Member	Member-At-Large
Therese Bruton	Member	Member-At-Large
<i>Vacant*</i>	<i>Member</i>	<i>Bona Fide Taxpayers' Organization</i>

*The District has made requests to Marin Taxpayers Association who have not yet assigned a person who resides in the District.

INDEPENDENT AUDITORS' REPORT

Governing Board Members and
Measure C Citizens' Bond Oversight Committee
Dixie School District
San Rafael, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure C Bond Building Fund of Dixie School District (the "District"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Christy White, CPA

Michael D. Ash, CPA

John Whitehouse, CPA

Heather Daud Rubio

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Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure C Bond Building Fund of Dixie School District, as of June 30, 2018, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1A, the financial statements present only the Measure C Bond Building Fund and do not purport to, and do not present fairly the financial position of the Dixie School District, as of June 30, 2018, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 19, 2016, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters specific to the Measure C Bond Building Fund. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Measure C Bond Building Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Report of Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have issued our performance audit dated February 19, 2016, on our consideration of the District's compliance with the requirements of Proposition 39 as it directly relates to the Measure C Bond Building Fund. That report is an integral part of our audit of the Measure C Bond Building Fund of Dixie School District, as of and for the year ended June 30, 2018, and should be considered in assessing the results of our financial audit.

Christy White Associates

San Diego, California
February 19, 2016

FINANCIAL SECTION

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
BALANCE SHEET
JUNE 30, 2018**

ASSETS

Cash and investments	\$	17,987,200
Total Assets	\$	<u>17,987,200</u>

LIABILITIES AND FUND BALANCE

LIABILITIES

Accrued liabilities	\$	458,598
Total Liabilities		<u>458,598</u>

FUND BALANCE

Restricted for Measure C projects		17,528,602
Total Fund Balance		<u>17,528,602</u>
Total Liabilities and Fund Balance	\$	<u>17,987,200</u>

The notes to the financial statements are an integral part of this statement.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
FOR THE YEAR ENDED JUNE 30, 2018**

REVENUES	
Interest	\$ 106,540
	<hr/>
Total Revenues	106,540
	<hr/>
EXPENDITURES	
Facilities acquisition and construction	4,883,360
Debt service - bond issuance costs	120,000
	<hr/>
Total Expenditures	5,003,360
	<hr/>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(4,896,820)
	<hr/>
OTHER FINANCING SOURCES	
Proceeds from long-term debt	15,000,000
	<hr/>
Total Other Financing Sources	15,000,000
	<hr/>
Net Change in Fund Balance	10,103,180
	<hr/>
Fund Balance, July 1, 2017	7,425,422
	<hr/>
Fund Balance, June 30, 2018	\$ 17,528,602
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The notes to the financial statements are an integral part of this statement.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2018**

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Dixie School District (the “District”) was founded in 1864. This District operates under a locally elected Board form of government and provides educational services to grades K - 8 in the northern San Rafael communities of Terra Linda, Marinwood, Lucas Valley and a portion of Contempo Marin in Marin County, California. The District operates three elementary schools and one middle school.

On November 4, 2014, the voters of the District approved by more than the required 55% favorable vote the Measure C, authorizing the issuance of \$30,000,000 of general obligation bonds to update aging classrooms and instructional technology, provide updated middle school science classrooms, update electrical wiring to current safety codes, improve campus safety and security, repair, construct, acquire, equip, classroom, sites, facilities. Because the Bond required only 55% of the vote in accordance with Proposition 39 (Article XIII of the California State Constitution), the District was required to establish a citizens’ bond oversight committee and to conduct a financial and performance audit.

The Committee’s oversight goals include ensuring expenditures are within the language of the ballot measure and advising the District’s Governing Board on various projects. The citizens’ bond oversight committee must include, among others, representation of a bona fide taxpayers’ association, a business organization, and a senior citizens organization. No District employees or vendors are allowed to serve on the citizens’ bond oversight committee.

The fund financial statements are for the Measure C Bond Building Fund. Since this is just one component of the District, these financial statements are not intended to be a complete presentation of the District’s financial position or results of operations. Accordingly, these fund statements do not include a government wide financial statement, management discussion and analysis or related organizational disclosures. The audited financial statements of Dixie School District include the Measure C Bond Building Fund activities, related debt and disclosures as well as the management discussion and analysis.

An advisory committee to the District’s Governing Board and Superintendent, the Measure C Citizens’ Bond Oversight Committee (“COC”) was established pursuant to the requirements of state law and the provisions of Measure C. The purpose of the COC is to inform the public concerning the use of bond proceeds. The COC is required by state law to actively review and report on the proper expenditure of taxpayers’ money for school construction. The COC provides oversight and advises the public as to whether the District is spending the Measure C Bond funds for school capital improvements within the scope of projects outlined in the Measure C Project List. In fulfilling its duties, the COC reviews, among other things, the District’s annual performance and financial audits of Measure C activity.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)

A. Reporting Entity (continued)

The statements presented are for the individual Measure C Bond Building Fund of the District, consisting of the net construction proceeds of Measure C Series A and Series B general obligation bonds as issued by the District, through Marin County, and are not intended to be a complete presentation of the District's financial position or results of operations.

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

B. Accounting Policies

The District accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board ("GASB") and the American Institute of Certified Public Accountants ("AICPA").

C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Deposits and Investments

In accordance with Education Code Sections 15357 and 41001, the District maintains its cash in the Marin County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

G. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's Governing Board must adopt a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements.

These budgets are revised by the District's Governing Board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

H. Fund Balance

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in Measure C Bond Building Fund is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 2 – CASH AND INVESTMENTS

Summary of Cash and Investments

Cash and investments as of June 30, 2018 consist of the following:

Cash in county treasury	\$	17,987,200
Total Cash and Investments	\$	<u>17,987,200</u>

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. Investments of debt proceeds held by trustees are governed by the provisions of debt agreements rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities up to 30 years.

Cash in County Treasury – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District’s investment in the pool is reported in the accounting financial statements at amounts based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 2 – CASH AND INVESTMENTS (continued)

General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. The table below identifies examples of the investment types permitted in the investment policy:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains an investment with the Marin County Investment Pool with a fair value of approximately \$18,006,552 and an amortized book value of \$17,987,200. The weighted average maturity for this pool as of June 30, 2018 is 211 days.

Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated. As of June 30, 2018, the pooled investments in the County Treasury were rated AAA/V1.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 2 – CASH AND INVESTMENTS (continued)

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

Fair Value

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Marin County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District held \$18,006,552 in uncategorized investments related to the Measure C Bond Building Fund's investments in the Marin County Treasury.

NOTE 3 – ACCRUED LIABILITIES

Accrued liabilities at June 30, 2018 consisted of the following:

Construction	\$ 458,531
Other liabilities	67
Total	<u>\$ 458,598</u>

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 4 – MEASURE C GENERAL OBLIGATION BONDS

On March 10, 2015, the District issued Election of 2014 General Obligation Bonds, Series A in the aggregate principal amount of \$15,000,000 for the purpose of refunding renovating, repairing, contracting, and equipping certain District schools, sites, and facilities. The bonds are payable from the proceeds of *ad valorem* property taxes which the Board of Supervisors of the County of Marin are obligated to levy and collect on all taxable property in the District for the payment of the accreted value or conversion value of and interest on the bonds. The bonds carry interest rates ranging from 2.00% to 4.00% and mature on August 1, 2044.

On January 10, 2018, the District issued Election of 2014 General Obligation Bonds, Series B in the aggregate principal amount of \$15,000,000 for the purpose of refunding renovating, repairing, contracting, and equipping certain District schools, sites, and facilities. The bonds are payable from the proceeds of *ad valorem* property taxes which the Board of Supervisors of the County of Marin are obligated to levy and collect on all taxable property in the District for the payment of the accreted value or conversion value of and interest on the bonds. The bonds carry interest rates ranging from 3.00% to 5.00% and mature on August 1, 2043.

The total outstanding Measure C bonded debt for the Dixie School District at June 30, 2018 is as follows:

Series	Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds
					Outstanding July 01, 2017	Additions	Deductions	Outstanding June 30, 2018
Election of 2014, Series A	3/10/2015	8/1/2044	2.00 - 4.00%	\$ 15,000,000	\$ 13,785,000	\$ -	\$ 965,000	\$ 12,820,000
Election of 2014, Series B	1/10/2018	8/1/2043	3.00 - 5.00%	\$ 15,000,000	-	15,000,000	-	15,000,000
					<u>\$ 13,785,000</u>	<u>\$ 15,000,000</u>	<u>\$ 965,000</u>	<u>\$ 27,820,000</u>

The Election 2014, Series A general obligation bonds outstanding were as follows:

Year Ended June 30,	Principal	Interest	Total
2019	\$ -	\$ 537,144	\$ 537,144
2020	30,000	536,844	566,844
2021	50,000	536,044	586,044
2022	70,000	534,144	604,144
2023	95,000	530,844	625,844
2024 - 2028	905,000	2,566,619	3,471,619
2029 - 2033	1,770,000	2,341,244	4,111,244
2034 - 2038	2,915,000	1,952,241	4,867,241
2039 - 2043	4,540,000	1,199,163	5,739,163
2044 - 2045	2,445,000	124,875	2,569,875
Total	<u>\$ 12,820,000</u>	<u>\$ 10,859,162</u>	<u>\$ 23,679,162</u>

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS, continued
JUNE 30, 2018**

NOTE 4 – MEASURE C GENERAL OBLIGATION BONDS (continued)

The Election 2014, Series B general obligation bonds outstanding were as follows:

Year Ended June 30,	Principal	Interest	Total
2019	\$ -	\$ 560,618	\$ 560,618
2020	300,000	543,925	843,925
2021	100,000	535,425	635,425
2022	125,000	529,800	654,800
2023	155,000	522,800	677,800
2024 - 2028	1,290,000	2,452,125	3,742,125
2029 - 2033	2,410,000	1,997,375	4,407,375
2034 - 2038	3,815,000	1,398,506	5,213,506
2039 - 2043	5,470,000	680,337	6,150,337
2044	1,335,000	21,694	1,356,694
Total	\$ 15,000,000	\$ 9,242,605	\$ 24,242,605

NOTE 5 – MEASURE C BOND BUILDING FUND EXPENDITURES BY PROJECT

The following table presents the expenditure amounts by project for the year ended June 30, 2018:

Site	Amount
Dixie School	\$ 2,535,744
Mary E. Silveira Elementary School	741,460
Vallecito Elementary School	841,276
Miller Creek Middle School	654,855
Bond Administration	110,025
Debt Issuance	120,000
Total	\$ 5,003,360

NOTE 6 – COMMITMENTS AND CONTINGENCIES

A. Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2018.

B. Construction Commitments

The Measure C Bond Building Fund had construction commitments of \$6,480,204 as of June 30, 2018 that related to various ongoing construction projects.

**OTHER INDEPENDENT
AUDITORS' REPORTS**

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Christy White, CPA

Michael D. Ash, CPA

John Whitehouse, CPA

Heather Daud Rubio

Governing Board Members and
Measure C Citizens' Bond Oversight Committee
Dixie School District
San Rafael, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure C Bond Building Fund of Dixie School District (the "District"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Dixie School District's basic financial statements of the Measure C Bond Building Fund, and have issued our report thereon dated February 19, 2019

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Dixie School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements of the Measure C Bond Building Fund, but not for the purpose of expressing an opinion on the effectiveness of Dixie School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Dixie School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Internal Control over Financial Reporting (continued)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Dixie School District's financial statements of the Measure C Bond Building Fund are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christy White Associates

San Diego, California

February 19, 2019

REPORT ON PERFORMANCE

Independent Auditors' Report

Christy White, CPA

Michael D. Ash, CPA

John Whitehouse, CPA

Heather Daud Rubio

Governing Board Members and
Measure C Citizens' Bond Oversight Committee
Dixie School District
San Rafael, California

Report on Performance

We have audited Dixie School District's compliance with the performance audit procedures described in the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810, that could have a direct and material effect on Dixie School District's Measure C Bond Building Fund for the year ended June 30, 2018, as identified below.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to local school construction bonds.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance of Dixie School District's Measure C Bond Building Fund based on our performance audit of the types of compliance requirements referred to above. We conducted our performance audit in accordance with generally accepted government auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810. Those standards require that we plan and perform the performance audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. An audit includes examining, on a test basis, evidence about Dixie School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that the evidence obtained in our performance audit provides a reasonable basis for our findings and conclusions based on our audit objectives. However, our audit does not provide a legal determination of Dixie School District's compliance with those requirements.

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Opinion on Performance

In our opinion, Dixie School District complied, in all material respects, with the types of compliance requirements referred to above that are applicable to the Measure C Bond Building Fund noted below for the year ended June 30, 2018.

Procedures Performed

In connection with the performance audit referred to above, we selected and tested transactions and records to determine Dixie School District's compliance with the state laws and regulations applicable to the Financial Audit Procedures and Performance Audit Procedures over the Measure C Bond Building Fund. Additional agreed upon procedures relating the Measure C Bond Building Fund may also be included.

The results of the procedures performed and the related results are further described in the accompanying performance audit results following this Report on Performance.

Christy White Associates

San Diego, California

February 19, 2019

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
AUDIT PROCEDURES AND RESULTS
FOR THE YEAR ENDED JUNE 30, 2018**

SECTION I – FINANCIAL AUDIT PROCEDURES AND RESULTS

Financial Statements

As mentioned in the Report on Financial Statements, we have issued an unmodified opinion over the financial statements of the Measure C Bond Building Fund as of and for the year ended June 30, 2018.

Internal Control Evaluation

We tested internal controls over financial reporting and compliance with laws, regulations, or provisions of contracts or agreements and have determined through our inquiry of management and our evaluation of District processes that no significant deficiencies were noted.

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS

Facility Project Expenditures

We selected a representative sample of expenditures charged to the Measure C Bond Building Fund and reviewed supporting documentation to ensure funds were properly expended on specific project(s) listed in the text of the Measure C ballot.

We tested approximately \$2.9 million of non-personnel expenditures or 57% of total 2017-18 Measure C Bond Building Fund expenditures for validity, allowability and accuracy and concluded that the sampled expenditures were in compliance with the terms of Measure C ballot language, the District approved facilities plan, and applicable state laws and regulations.

Personnel Expenditures

We reviewed salaries and benefits charged to the Measure C Bond Building Fund to verify that the personnel expenditures were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General, which concluded that “a school district may use Proposition 39 school bond proceeds to pay the salaries of district employees to the extent they perform administrative oversight work on construction projects authorized by a voter approved bond measure.”

We reviewed a listing of all employees charged to the Measure C Bond Building Fund and found that all employees held positions applicable to the local school construction bond. Further, we selected a sample of two (2) of the seven (7) employees charged to review personnel files and personnel action reports for proper allocation of salaries and benefits. Based on our testing, salary transactions were not used for general administration operations. Personnel costs charged to the Measure C Bond Building Fund appeared allowable.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
AUDIT PROCEDURES AND RESULTS
FOR THE YEAR ENDED JUNE 30, 2018**

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS (continued)

Facilities Site Walk

We verified that funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects by review of supporting documentation as previously noted under Facility Project Expenditures but also through performance of a facilities site walk.

A facilities site walk was performed with assistance from the Director of Facilities at Dixie School District. We toured the Dixie Elementary School and physically observed the fire alarm system upgrade, phone system, speaker upgrade, LED lighting project, and paving completed during the year ended June 30, 2018. Based on our site walk, the projects at Dixie Elementary School appear to be successfully advancing as expected and funds appear expended for authorized bond projects.

Contract and Bid Procedures

We reviewed a listing of contracts awarded during the year ended June 30, 2018 and selected a sample to ensure that contracts for public projects followed appropriate bidding procedures per applicable Public Contract Code. Additionally, we reviewed overall expenditures by vendor in order to determine if multiple projects under the applicable bidding threshold were identified to suggest any possible bid-splitting.

From a sample of one (1) of five (5) contracts awarded during the year, we noted that applicable bidding procedures were followed and that contracts were appropriately awarded to the lowest responsible bidder for the Dixie Elementary Modernization Lighting Project.

Based on our review of overall expenditures and projects by vendor, no instances or possible indications of bid-splitting were identified. The District appears to be properly reviewing projects and applying appropriate procedures over contract and bidding procedures.

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
AUDIT PROCEDURES AND RESULTS
FOR THE YEAR ENDED JUNE 30, 2018**

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS (continued)

Contracts and Change Orders

We reviewed a listing of contracts and change orders during the year ended June 30, 2018 and selected a sample to ensure that change orders were properly approved and in accordance with District policies. Additionally, cumulative change orders for any given contract were reviewed to ensure that total change orders did not exceed ten percent of the total original contract.

There were no change orders during the 2017-18 year that increased the contract amount. The only change order in the 2017-18 year was a credit on the Dixie Elementary Modernization Lighting Project that reduced the contract price by \$96,425. The change order was properly reviewed and approved by management and the governing board in accordance with District policy.

Citizens' Bond Oversight Committee (CBOC)

In accordance with Assembly Bill (AB) 1908 and Education Code (Ed Code) Section 15278, the District is required to establish a bond oversight committee for Proposition 39 bonds to include one active member from each of the following sectors: a business organization, senior citizens organization, bona fide taxpayers' association, parent/guardian of a child enrolled in the District and a parent/guardian of a child enrolled in the District who is also a member of a parent teacher association. Additionally, no employee or official of the District shall be appointed to the Citizens' Bond Oversight Committee.

We found that the District has made attempts to compile a CBOC with all required representatives, but has not yet been successful in recruiting an active member of the business community. The District has reached out to Marin County Taxpayer's Association for assistance in filling the vacant position. The District appears to have been making ongoing efforts to fill the vacancy and has exercised due diligence with regard to the requirements of AB 1908 and Ed Code 15278. Additionally, no members of the CBOC are also an employee, official, vendor or consultant of the District. Refer to the Introduction and CBOC Member Listing for current members and the noted vacancy as of June 30, 2018.

FINDINGS AND RESPONSES SECTION

**MEASURE C BOND BUILDING FUND
DIXIE SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND RECOMMENDATIONS
FOR THE YEAR ENDED JUNE 30, 2018**

PART I – SUMMARY OF AUDITORS’ RESULTS

FINANCIAL STATEMENTS	<u>Unmodified</u>
Type of auditors’ report issued	
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Non-compliance material to the financial statements?	<u>No</u>
 PERFORMANCE AUDIT	
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Type of auditor’s report issued on performance for local school construction bonds:	<u>Unmodified</u>

PART II – FINANCIAL STATEMENT FINDINGS

There were no findings related to the financial statements in 2017-18.

PART III – PERFORMANCE AUDIT FINDINGS

There were no findings or recommendations related to local school construction bonds in 2017-18.

PART IV – PRIOR AUDIT FINDINGS

There were no findings and recommendations during the year ended June 30, 2017.